



GreenPower Annual Report

2025





Acknowledgement of Country

GreenPower acknowledges the Traditional Owners and Custodians of Country throughout Australia and pays our respects to them, and their Elders, past and present.

We recognise their enduring connection to the land, waters, and culture, and honour their vital role as the first and most knowledgeable custodians of the land.

We acknowledge that for thousands of years, First Nations people have cared for and maintained Country, with their deep knowledge and cultural practices being integral to the land itself. This rich, ongoing relationship with Country continues to inspire and guide us in our work.

Just as First Nation people have lived in harmony with the land and waters, we are dedicated to nurturing and respecting Country in all that we do. We are committed to learning from, honouring, and incorporating their practices, which have sustained the environment across generations.

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National GreenPower Accreditation Program

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A message from the Program Manager

This report comes at a time of real change in Australia's energy system.

In 2025, we saw strong growth in demand for renewable energy, alongside new reporting expectations and evolving certification frameworks. More organisations are looking for ways to go beyond minimum compliance and make clear, credible claims about the energy they use. GreenPower continues to play an important role in helping them do that.

At its core, GreenPower is a simple idea: give households, businesses, industry and governments a trusted way to support renewable energy through their everyday energy use. Since 1997, the Program has combined government accreditation, clear Rules, and independent auditing to make sure renewable energy claims are transparent and verifiable.

This year's results show that approach still matters.

More than 2.4 million Megawatt hours (MWh) of electricity has been matched with renewable supply through the GreenPower program, led by strong demand from businesses. New Providers and Generators joined the Program, and large organisations continued to use GreenPower to meet ambitious renewable energy and emissions goals.

We also saw important progress in newer markets. Our Renewable Gas Certification scheme took a significant step forward, with the first accredited Traders and new biomethane projects firming across Australia in response to positive policy signals. We continued work expanding new product certifications for Low Carbon Liquid Fuels and Biogenic Carbon Dioxide, further supporting decarbonisation in the hard-to-abate sectors.

GreenPower's strength is its integrity: clear standards, consistent Rules and independent audits that give customers confidence that their purchases are verifiable and support local renewable energy generation. In a rapidly changing market, that confidence is more important than ever.

CARL HOLLIS



We also know we need to keep improving. Feedback from stakeholders has highlighted the value of earlier and more structured engagement, and we are committed to strengthening this in the year ahead. As markets evolve, with developments like the new Renewable Electricity Guarantee of Origin scheme and changes to global reporting frameworks, we will continue to adapt the Program, supporting voluntary markets and responding to customer needs.

I'd like to thank our Program participants and customers for their ongoing participation and acknowledge the contribution of our government partners and the GreenPower team. Together, we are helping build a more transparent, credible and impactful voluntary renewable energy market in Australia.

Carl Hollis
GreenPower Program Manager

A photograph of a wind farm in a rolling green landscape under a clear blue sky. Two large white wind turbines are visible, with a dirt road leading towards them. The image is partially covered by a green geometric overlay on the left side.

About GreenPower

What is GreenPower?

GreenPower was established to give customers a trusted way to support renewable energy and make credible renewable energy claims through their everyday energy use.

Today, it is Australia's only government-accredited voluntary renewable electricity program and renewable gas scheme. It helps households, businesses and governments support renewable energy by matching their energy use with accredited renewable electricity and gas, independently verified.

The Program has helped customers support renewable energy with confidence for almost three decades. Since 2005, it has facilitated almost

20 million tonnes of greenhouse gas emission reductions and accredited more than 500 renewable electricity generators across Australia.

GreenPower's robust Program Rules, accreditation requirements and independent assurance processes help protect the integrity of the Program. They ensure renewable energy claims remain transparent, credible and verifiable as Australia's energy and policy landscape continues to evolve.



How GreenPower works?

When a household, business or government organisation purchases GreenPower, their energy use is matched with accredited renewable electricity or renewable gas.

GreenPower uses renewable energy certificates to verify these purchases. Renewable electricity purchases are matched using Large-scale Generation Certificates, while renewable gas purchases are matched using Renewable Gas Guarantee of Origin certificates.

The required certificates are retired on behalf of customers, confirming that an equivalent amount of accredited renewable electricity or renewable gas has been generated.

The Program's nationally consistent accreditation, certification and audit processes verify renewable energy purchase and ensure all claims are transparent, credible and independently verified.



How certificates support GreenPower

GreenPower uses certificates to track renewable energy generation and support customer purchases.

Large-scale Generation Certificates (LGCs) are created under the national [Renewable Energy Target scheme](#). One LGC represents one megawatt hour of electricity generated by an accredited renewable energy Generator.

Renewable Gas Guarantee of Origin certificates (RGGOs) are created when renewable gas is produced by a GreenPower-accredited Renewable Gas Certification Producer. One RGGO is created for every gigajoule of renewable gas produced from eligible sources. RGGOs verify the renewable origin of the gas and are issued in accordance with GreenPower's Renewable Gas Certification requirements.

Certificates are recorded in recognised registries that track their creation, ownership and retirement. GreenPower LGCs are tracked through the Clean Energy Regulator's [Renewable Energy Certificate Registry](#).

To support GreenPower purchases, accredited Providers and Traders retire the required number of certificates on behalf of customers. The number of certificates retired matches the customer's GreenPower purchase and is additional to any certificates surrendered to meet [Renewable Energy Target](#) obligations.

Once retired, certificates are permanently cancelled and cannot be reused providing transparent, independently auditable evidence of renewable energy generation.

Customers purchasing renewable gas receive a retirement statement confirming the certificates have been retired. For businesses, this documentation may support reported Scope 1 emissions reductions under the [National Greenhouse and Energy Reporting Scheme](#).

Large energy users participating in GreenPower's Corporate Direct Product can also have their LGC retirements independently audited and verified through the Program.

Accreditation of Program participants

Under the National GreenPower Accreditation Program, participants must meet eligibility and compliance requirements set out in the GreenPower Program Rules.



GreenPower-accredited Generators and Producers

Generate renewable electricity or renewable gas from eligible sources, including wind, solar, hydro, bioenergy and biogenic feedstocks. They are assessed against environmental and technical standards, and community sentiment.



GreenPower Providers and Traders

Are typically energy retailers and certificate Traders. They must be approved before offering GreenPower Products and are subject to ongoing reporting, purchasing and auditing requirements.



Audit, compliance and assurance

Independent auditing and government accreditation are central to the GreenPower Program. Each year, renewable electricity Providers undergo a two-tier compliance auditing process.

The Tier 1 audit is conducted by the Provider's chosen auditor. The audit assures the Provider has met their obligations under the Rules including, correct certificate vintage, LGC's are sourced from GreenPower-accredited Generators and all marketing associated with GreenPower has been approved by the Program Manager.

The Tier 2 auditor, engaged by the Program Manager, cross-checks the Tier 1 audit outcomes and is the final check that the volume of renewable energy certificates purchased and surrendered matches GreenPower sales.

The Renewable Gas Certification has an audit framework that has similar requirements and obligations with a focus on the renewable gas project.

Audits are conducted by independent third-party auditors in accordance with the GreenPower Program Rules, with oversight by the National GreenPower Steering Group. Findings are published in an annual audit report, supporting transparency and accountability.

This framework gives customers confidence that their electricity or gas use is matched with accredited renewable energy.



Image courtesy of Getty Images.



Market context

Market context overview

In 2025, Australia's energy landscape was shaped by accelerating decarbonisation, commencement of mandatory climate-related reporting and new certification frameworks for electricity, gas and fuels.

Voluntary renewable purchasing continued to complement mandatory schemes, providing organisations with a credible, independently verified way to support renewable energy.

GreenPower supported this changing landscape through its government-accredited framework that can adapt to evolving policy, certification and reporting requirements across renewable electricity and renewable gas.



The role of voluntary renewable purchasing in 2025

As expectations for credible climate action continued to grow, organisations used voluntary renewable purchasing to demonstrate sustainability leadership beyond mandatory requirements. Independent certification and verification provided confidence in renewable energy claims, helping organisations meet stakeholder expectations and support transparent reporting.





Renewable electricity market developments

Global and domestic reporting shifts

In October 2025, the [Greenhouse Gas Protocol](#) opened global consultation on proposed changes to its Scope 2 Guidance, which sets out how organisations account for emissions from purchased electricity.

[The consultation](#) proposed stronger requirements for renewable electricity instruments, including greater transparency and consideration of time-based and location-based matching.

Although the changes were not finalised in 2025, they signalled a clear direction of voluntary renewable energy markets and how reporting and assurance frameworks may evolve globally, including in Australia.

Certificate frameworks and market evolution

The Clean Energy Regulator launched the [Renewable Electricity Guarantee of Origin](#) (REGO) scheme on 3 November 2025 as part of Australia's broader Guarantee of Origin framework.

REGOs are designed to track and verify the origin of renewable electricity. They will initially operate alongside Large-scale Generation Certificates (LGCs), before progressively replacing LGCs as the [Renewable Energy Target](#) ends in 2030.

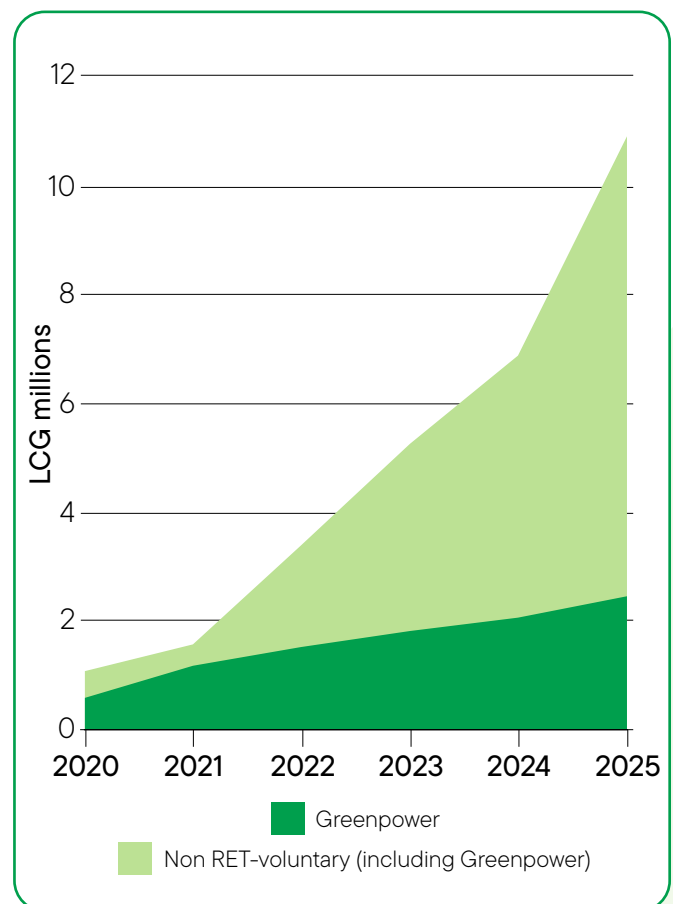
Voluntary demand in 2025

Voluntary demand for renewable electricity in Australia reached record levels in 2025. According to the Clean Energy Regulator, non-RET LGC surrenders totalled 10.9 million certificates up from 6.9 million in 2024 (Figure 1).

Growth was supported by corporate renewable electricity commitments, mandatory climate-related financial reporting, new voluntary market participants and lower LGC prices.

In this changing market, GreenPower continued to support voluntary renewable electricity markets through a government-accredited and independently audited framework.

Figure 1. National non-RET voluntary LGC surrenders





Renewable gas and renewable fuels market developments

Policy and enabling frameworks

Renewable gas and renewable liquid fuels gained more attention in 2025, particularly in sectors where electrification is challenging.

Developments under the National Greenhouse and Energy Reporting scheme (NGERs), together with the Renewable Gas Certification, helped support recognition of renewable gas in emissions reporting and voluntary energy claims. State, territory and national policy initiatives also contributed to growing interest in biomethane and other renewable fuels as part of longer-term decarbonisation planning.

Market response and GreenPower's role

While renewable gas markets are less mature than renewable electricity markets, interest continued to grow in 2025. Energy users, renewable energy project developers and Traders benefited from clearer certification and reporting frameworks, making it easier to support and substantiate renewable gas claims.

For businesses subject to NGERs and other reporting frameworks, verified renewable gas certificates enable transparent substantiation of renewable gas claims, including reported Scope 1 emissions.

As markets continue to develop, GreenPower remains a trusted, government-accredited Program for renewable gas, with consistent Rules, independent verification and transparent certificate retirement to support voluntary participation.





Program reach and impact

Renewable electricity

2025 snapshot

More than 2.4 million Megawatt hour (MWh) of electricity has been matched with renewable supply through the GreenPower program, led by strong demand from businesses. This was a 19% increase on 2024 sales and a 300% increase on 2020 sales.



GreenPower Products are available in all states and territories as either consumption-based or certificate-only products.



More than 2.06 million MWh of GreenPower was sold to over 46,000 business customers, and more than 299,000 MWh was sold to over 140,000 residential customers.



Flo Energy joined the Program bringing the total number of GreenPower Providers to 41.



Large organisations also continued to participate through GreenPower's Corporate Direct Product.



Australia Pacific Airports (Melbourne) and DHL Supply Chain (Australia) matched 100% of their electricity use with GreenPower, surrendering LGCs to match 58,410 MWh and 37,114 MWh respectively.

GreenPower accredited 15 new renewable electricity Generators with a combined maximum output of 2,720 MW (Figure 2).



GreenPower updated its Program Rules to increase the minimum consumption-based product available to new customers from 10% to 30%, effective from 1 July 2026.



GreenPower commenced work to integrate Renewable Electricity Guarantee of Origin certificates (REGOs) following the launch of the national REGO scheme in November 2025.

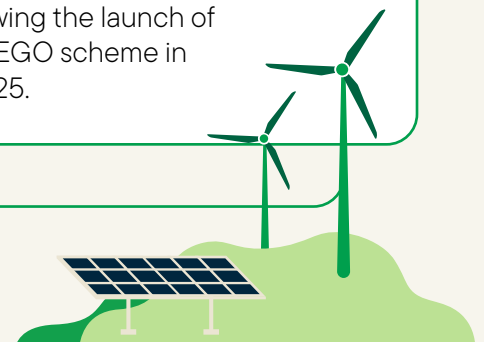


Figure 2. Renewable electricity Generators accredited with GreenPower in 2025

Generator	Fuel source	Capacity (MW)	Location	State
Newstead Solar Farm	Solar	4.455	Newstead	VIC
Kingaroy Solar Farm	Solar	1.637	Kingaroy	QLD
Grasmere Wind Farm	Wind	13.8	Albany	WA
Golden Plains Wind Farm East (Stage 1)	Wind	733	Rokewood	VIC
Katherine Solar Power Station	Solar	25	Emungalan	NT
MacIntrye Wind Farm	Wind	923.4	Warwick	QLD
Cosgrove Solar Farm	Solar	4.95	Cosgrove	VIC
Taralga Wind Farm	Wind	106.8	Taralga	NSW
Cootamundra Solar Farm	Solar	4.508	Cootamundra	NSW
Wandoan South Solar Farm	Solar	125	Woleebee	QLD
Stubbo Solar Farm	Solar	400	Stubbo	NSW
Culcairn Solar Farm	Solar	350	Culcairn	NSW
Norther Airfield Solar Farm	Solar	8	Melbourne Airport	VIC
Manton Dam Solar Farm	Solar	10	Lake Bennett	NT
Batchelor Solar Power Station	Solar	10	Batchelor	NT

Audit and assurance

Independent auditing remained a key part of the GreenPower governance framework in 2025. Providers underwent annual third-party audits to verify that GreenPower sales were matched with the required certificate surrender or retirement and that Program requirements had been met.

Audit findings were reviewed by GreenPower's independent auditor, [Zephyr Environmental](#), reported to the National GreenPower Steering Group and published on the [GreenPower website](#). [Quarterly sales](#) reports were also published throughout the year to support transparency and accountability.

Renewable Gas Certification

2025 snapshot

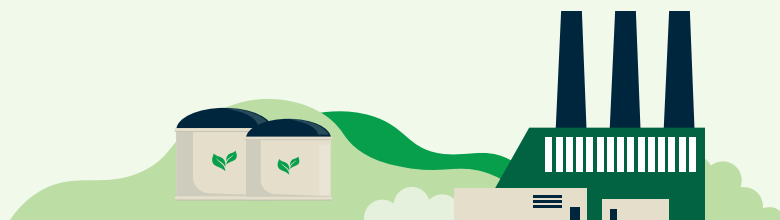


Origin Energy and EC Focus became the first certificate Traders accredited under GreenPower's Renewable Gas Certification Program, marking an important step in the development of Australia's renewable gas market

- Origin Energy is a large Australian integrated energy company with activities in energy retailing, power generation, natural gas production and LNG export.
- EC Focus is a carbon, energy and waste efficiency consultancy that helps commercial and industrial clients formulate and achieve their net zero and broader sustainability goals.



Jemena's Malabar Biomethane Injection Plant, the first GreenPower-accredited renewable gas project, produced and delivered 35,106 GJ of biomethane into the natural gas network in 2025. A total of 35,106 Renewable Gas Guarantee of Origin certificates created from this biomethane have been traded to Origin Energy.



The background image shows an industrial facility, likely a refinery or chemical plant, with a large cylindrical storage tank and a tall distillation column. The foreground is a field of yellow grain, possibly corn, which is slightly out of focus. A green diagonal shape is overlaid on the left side of the image, containing the text.

Renewable Fuels Certification updates

Expanding GreenPower coverage

In 2024, GreenPower explored opportunities to expand its certification offerings to support additional renewable energy production and decarbonisation across more industries and processes.

Throughout 2025, GreenPower consulted extensively with industry to identify where new certifications could provide the greatest value. New certification areas were assessed against factors including:

- current and forecasted Australian offtake demand
- abatement potential of each type of renewable fuel
- national energy security issues
- Technology Readiness Level and Commercial Readiness Level of different production pathways
- willingness of customers to pay a green premium.

GreenPower also investigated certification approaches to ensure that any new schemes would track and verify renewable fuel from production to end use. This work identified two priority certification schemes for development:



**Low Carbon
Liquid Fuel
Certification**



**Biogenic
Carbon Dioxide
Certification**

During 2025, GreenPower commenced development of both schemes through early research and design work, targeted stakeholder engagement, and the establishment of Industry Advisory Groups. Public consultation is planned to take place in late 2026.

Both certifications are being developed using a book-and-claim model¹ with tradable certificates to support market growth and flexibility.



1. Book and claim is a chain-of-custody system where renewable energy certificates are issued and traded independently of the physical energy flow. Energy producers 'book' the environmental attributes they generate, and customers 'claim' those attributes through certificates, even though the actual energy delivered to them may come from another source.

A photograph of three business professionals in a meeting. A woman in a white sleeveless top is in the background, looking down. A man in a blue shirt is in the middle ground, looking towards the right. A woman with glasses and a white shirt is in the foreground, looking towards the right. They are seated around a table with a notebook and a pen. A large green diagonal shape is on the left side of the image.

Program governance

Program governance overview

Through its governance arrangements, accreditation framework and independent audit processes, GreenPower maintains the integrity and accountability of its Program. Oversight by participating governments, stakeholder engagement and transparent public reporting underpin confidence in the Program and support credible voluntary renewable electricity and renewable gas purchasing in Australia.



Program governance and oversight

GreenPower operates under a governance framework designed to ensure independence, integrity and transparency. The Program is administered by the [NSW Department of Climate Change, Energy, the Environment and Water \(DCCEEW\)](#) on behalf of the National GreenPower Steering Group (NGPSG).

The NGPSG provides strategic oversight of the Program and includes representatives from participating state and territory governments. New South Wales, Victoria and South Australia are currently voting members. The Steering Group oversees Program performance and provides direction on Program settings to ensure GreenPower continues to align with government policy and market expectations.



Stakeholder engagement and advisory arrangements

GreenPower engages with industry, retailers, Generators, consumer representatives and other stakeholders through its Industry and Stakeholder Advisory Groups. These groups provide input to the Program's operations, market developments and proposed changes, helping inform the Program's ongoing development.

The Renewable Electricity Stakeholder Advisory Group did not formally meet in 2025. Despite this, GreenPower continued to engage directly with stakeholders, mostly Providers through specific consultative matters. Overall, however, there were fewer opportunities for structured consultation and early input on Program changes from a broader industry group.

During this period, GreenPower implemented Program changes, including changes to its 30% minimum requirement Rule and marketing approaches. Stakeholder feedback indicated that earlier, formal engagement regarding these changes would have been valuable.

In response, GreenPower is re-establishing the Renewable Electricity Stakeholder Advisory Group in 2026 to improve transparency, encourage early stakeholder input and support informed decision-making as the energy market evolves. This reflects GreenPower's ongoing commitment to strong governance and meaningful stakeholder engagement.

The Renewable Fuels team continued stakeholder engagement through the Renewable Gas Certification Industry Advisory Group in 2025. Calls for membership for the new Low Carbon Liquid Fuel and Biogenic Carbon Dioxide Industry Advisory Groups were also released, with inaugural meetings planned for early 2026 to support the design of the new schemes.

Program Rules, accreditation and compliance

GreenPower operates under defined Program Rules that set eligibility requirements and compliance obligations for accredited participants and products. All participants must meet these requirements before they can join the Program, and compliance with the Rules is a condition of ongoing accreditation.

The accreditation framework covers:

- ✓ Renewable electricity Generators and renewable gas Producers.
- ✓ GreenPower Provider's Products and approved certificate Traders.
- ✓ Accredited GreenPower products and purchasing arrangements.

GreenPower assesses applications for accreditation and monitors compliance to ensure renewable energy claims made under the Program are accurate and verifiable.



Image courtesy of Getty Images.

Case study



MELBOURNE AIRPORT

Background

Melbourne Airport operates an embedded electricity network, supplying power to its terminal and airside operations, as well as its tenants across the broader business precinct.

Electricity consumption across the airport precinct is substantial, covering both operational needs, such as airfield and street lighting, heating and cooling, and the electricity demands of its diverse tenant base. Tenants range from large-scale logistics operators to small retailers within the terminal. Given its extensive infrastructure and significant energy requirements, the airport has a substantial opportunity to influence and drive impactful initiatives.

As part of its commitment to achieving net zero Scope 1 and 2 emissions by 2025, Melbourne Airport began transitioning to renewable energy several years ago. Early milestones included the installation of two on-site solar plants to support its operations. In July 2025, a third solar plant, North Airfield Solar became fully operational.

In July 2023, the airport furthered its efforts by signing a five-year Power Purchase Agreement (PPA) that includes a fixed rate for Large-scale Generation Certificates (LGCs), matching all its energy under the agreement from 2024. The energy supplied under this PPA is linked to the Stockyard Hill Wind Farm. This initiative aimed to match the airport's operations with 100% renewable electricity (addressing Scope 1 and 2 emissions) and give tenants a way to support renewable energy through their operations (addressing Scope 3 emissions).

In 2025, Melbourne Airport successfully achieved net zero for Scope 1 and 2. This was supported by its renewable energy strategy, participation in GreenPower Corporate Direct, and the purchasing of ACCU offsets (carbon sequestration through biodiverse plantings) for its residual emissions.

Why GreenPower?

Melbourne Airport needed a way to accredit the renewable electricity they produced via their on-site solar generation, the renewable electricity they sold as a Provider, and to verify the LGCs they purchase and retire. GreenPower was able to tick all these boxes.

GreenPower worked directly with Melbourne Airport to guide them through the steps involved. This included accrediting their Oaklands Junction, Agility Warehouse and North Airfield Solar Farm as GreenPower Generators and accrediting a GreenPower Renewable Electricity product that Melbourne Airport offers to its tenants. Today, most of the airport's electricity use is matched with GreenPower LGCs generated by their three on-site solar farms and Stockyard Hill, a nearby large-scale wind farm.

As a Corporate Direct Participant, Melbourne Airport can be confident that their certificate surrenders are audited, and renewable energy claims verified.

The benefits

"For Melbourne Airport, participation in GreenPower provides an additional level of confidence and credibility around our renewable energy position. As a Corporate Direct participant, the audit process helps verify that we are meeting our obligation to net zero, with LGCs voluntarily surrendered against our energy use," says Braeden Prescott, who led the transition to GreenPower on behalf of the airport as part of their Engineering and Asset Management team.

"The GreenPower Program also provides value because it is a recognised and trusted program, and the GreenPower logo helps communicate our renewable energy commitment clearly and in a way that is easily understood by customers, partners, and the broader community."

A photograph of a man with glasses and a beard, wearing a dark suit and a light-colored shirt, speaking at a podium. He is wearing a blue lanyard. The podium has two microphones. Behind him is a large screen displaying the text "2026 renewable fuels summit". The image is partially covered by a green diagonal overlay on the left side.

Events and engagements

Events and engagement overview

GreenPower maintained an active presence at industry and stakeholder events throughout 2025, supporting Program awareness, knowledge-sharing and engagement across renewable energy markets.



Renewable electricity sponsored events

In 2025, GreenPower was the official electricity sponsor for six events, matching a total of 114 MWh of electricity use with accredited renewable electricity through GreenPower Large-scale Generation Certificates (LGCs).

Sponsored events included Australian Renewable Fuels Week, Green Building Council of Australia – TRANSFORM, the Industrial Decarbonisation Summit, the ICF Slalom World Championships, Discover Maritime Innovations and three Green Building Forums.

A key example was the ICF Slalom World Championships at Penrith Whitewater Stadium. More than 80 MWh of electricity use was matched with accredited renewable electricity through GreenPower, equivalent to the approximate annual electricity consumption of around eight average Australian homes.

This demonstrates how major events can use GreenPower to support renewable electricity claims through a government-accredited, independently audited program.



Renewable fuels engagements

The Renewable Fuels team participated in a range of industry forums and events throughout 2025, including Australian Renewable Fuels Week, the Victorian Bioenergy Network Albury–Wodonga Bioenergy Forum, the Australian Domestic Gas Outlook Conference, the Gas Energy Australia Sydney Networking Event and the Jemena Large User Forum.

The team also contributed to the National Feedstock Roundtable in Canberra and participated in bioenergy working groups focused on renewable gas social licence and renewable gas co-products.

These engagements helped GreenPower stay informed about industry developments and stakeholder perspectives, supporting the ongoing development of its renewable fuels certification programs.



Value of events and engagement

GreenPower's participation in industry events and engagements helped increase awareness of the Program, strengthen stakeholder relationships and inform Program development in response to changing market needs, policy settings and technology developments.

GreenPower team

Throughout 2025, the GreenPower team maintained Program operations while recruiting new staff to support growing participation across certification activities.

THE TEAM IS ORGANISED ACROSS FOUR FUNCTIONAL AREAS



Together, these teams support Program delivery, participant engagement and market development while maintaining the integrity of GreenPower's certification programs.

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